

Message Text

CONFIDENTIAL

PAGE 01 STATE 063447
ORIGIN IO-14

INFO OCT-01 AF-10 EUR-12 ISO-00 ARA-10 EA-10 NEA-10
CIAE-00 DODE-00 NSAE-00 NSCE-00 SSO-00 USIE-00
INRE-00 PM-05 H-01 INR-10 L-03 PA-01 SP-02 SS-15
ACDA-12 HA-05 /121 R

DRAFTED BY IO/UNP:RLBARRY:EK
APPROVED BY IO:CWMAYNES
AF:RMOOSE

-----081901 120209Z /65

O 120147Z MAR 78 ZFF4
FM SECSTATE WASHDC
TO AMEMBASSY LIBREVILLE NIACT IMMEDIATE
AMEMBASSY PARIS NIACT IMMEDIATE
USMISSION USUN NEW YORK NIACT IMMEDIATE
AMEMBASSY LAGOS NIACT IMMEDIATE
INFO AMEMBASSY ADDIS ABABA IMMEDIATE
AMEMBASSY BONN IMMEDIATE
AMEMBASSY LONDON IMMEDIATE
AMEMBASSY MOGADISCIO IMMEDIATE
AMEMBASSY OTTAWA IMMEDIATE

C O N F I D E N T I A L STATE 063447

E.O. 11652: GDS

TAGS: PORG, UN, ET, SO

SUBJECT: SC ACTION ON THE HORN

1. THE SECRETARY AND ANDY YOUNG HAVE BEEN IN REPEATED
CONTACT WITH GARBA IN NEW YORK CONCERNING POSSIBILITY OF
CONVENING SC IN EMERGENCY SESSION TO CALL FOR A CEASE-
FIRE ON THE HORN AND THE POSITIONING OF OBSERVER
GROUPS IN THE BORDER AREA. GARBA'S INITIAL REACTION
WAS THAT IT WOULD BE BETTER TO AWAIT THE MEETING OF
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 063447

THE OAU MEDIATION COUNCIL IN LAGOS MARCH 16. HE AGREED
WITH THE SECRETARY, HOWEVER, THAT IF IT APPEARED THAT
REPRISALS WERE BEING CARRIED OUT IN THE OGADEN THAT
HE WOULD SUPPORT A CALL FOR A COUNCIL MEETING.

2. SUBSEQUENTLY REPORTS FROM ADDIS ON THE ETHIOPIAN
ANNOUNCEMENT THAT THEY WOULD NOT PERMIT A CEASEFIRE

HAVE HEIGHTENED OUR CONCERN THAT A BLOODBATH MAY BE IN STORE. SECRETARY GENERAL WALDHEIM HAS CALLED THE SECRETARY AND EXPRESSED HIS DEEP CONCERN AND BELIEF THAT THE SECURITY COUNCIL MUST ACT.

3. GARBA FEELS THAT HE MUST RETURN TO LAGOS AND DISCUSS SITUATION WITH OBASANJO BEFORE GIVING A GREEN LIGHT TO

THE SECURITY COUNCIL. HOWEVER, HE HAS TOLD US HIS REAL CONCERN IS THAT BONGO WOULD OPPOSE A COUNCIL MEETING SINCE THIS WOULD UNDERCUT THE OAU.

4. YOU SHOULD CONTACT BONGO URGENTLY AND SEEK HIS SUPPORT FOR COUNCIL ACTION. YOU SHOULD POINT OUT THAT WE HOPE A COUNCIL RESOLUTION WOULD REINFORCE AND COMPLIMENT OAU EFFORTS. WE BELIEVE UN IS APPROPRIATE FORUM BECAUSE IT HAS THE MACHINERY FOR IMPLEMENTING A CEASEFIRE AND ORGANIZING OBSERVER GROUPS. YOU SHOULD NOTE THAT IN STRESSING IMPORTANCE OF SECURITY COUNCIL ACTIONS TO SECRETARY VANCE, SECRETARY GENERAL WALDHEIM NOTED UN READINESS TO PROVIDE CRITICALLY NEEDED HUMANITARIAN ASSISTANCE TO WAR-RAVAGED PEOPLE IN OGADEN. IF BONGO AGREES, PLEASE ASK HIM TO CONVEY HIS VIEWS TO OBASANJO.

5. YOU SHOULD CONVEY TO BONGO THAT WE BELIEVE
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 063447

FOLLOWING ELEMENTS COULD BE INCLUDED IN A SECURITY COUNCIL RESOLUTION:

-----1. A CALL FOR IMMEDIATE CEASEFIRE AND THE WITHDRAWAL OF ALL SOMALI MILITARY FORCES FROM THE OGADEN.

-----2. AN INJUNCTION THAT EACH PARTY INVOLVED RESPECT THE TERRITORIAL INTEGRITY AND POLITICAL INDEPENDENCE OF ITS NEIGHBORS.

-----3. A REQUEST TO THE SECRETARY GENERAL THAT HE TAKE MEASURES FOR IMMEDIATE DISPATCH OF UNITED NATIONS OBSERVERS TO SUPERVISE THE OBSERVANCE OF THE CEASEFIRE BETWEEN THE FORCES OF SOMALI AND ETHIOPIA, (USING FOR THIS PURPOSE PERSONNEL OF THE UN NOW IN CYPRUS AND THE MIDDLE EAST.)

-----4. A REQUEST TO THE SECRETARY GENERAL THAT HE URGENTLY DISPATCH A SPECIAL REPRESENTATIVE TO THE AREA FOR THE PURPOSE OF CONSULTING WITH AUTHORITIES IN THE AREA AND WITH REPRESENTATIVES OF THE OAU IN ORDER TO RECOMMEND TO THE COUNCIL WHAT MEASURES SHOULD BE

TAKEN IN CONJUNCTION WITH THE OAU IN ORDER TO PROMOTE
PEACE BETWEEN SOMALIA AND ETHIOPIA.

-----5. CALL ON ALL PARTIES INVOLVED TO DO NOTHING
WHICH WOULD EXACERBATE THE SITUATION OR LEAD TO A
RENEWAL OF THE CONFLICT.

6. ASK THAT IMMEDIATE ACTION BE TAKEN TO ADDRESS
THE HUMANITARIAN NEEDS OF THE PEOPLE OF OGADEN AND
REQUEST THE ICRC AND UNHCR TO SURVEY THEIR NEEDS.

6. POINT OUT TO BONGO THAT SINCE THIS IS AN AFRICAN
PROBLEM WE BELIEVE THE AFRICAN MEMBERS OF THE COUNCIL
SHOULD CALL FOR A MEETING THEMSELVES AND TAKE THE LEAD
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 STATE 063447

IN PUTTING THROUGH A RESOLUTION. HOWEVER, IF THEY ARE
UNABLE TO DO THIS, WE WOULD ASK THAT THEY NOT OPPOSE A
CALL FOR COUNCIL ACTION BY OTHERS AND VOTE FOR INSCRIPTION.

7. FOR PARIS: PLEASE CONTACT THE QUAI AND ASK THEM TO
PARALLEL OUR DEMARCHE TO BONGO. QUAI AFRICAN DIRECTOR
GEORGY TELEPHONED AMBASSADOR DE LABOULAYE LAST NIGHT
TO EXPRESS SUPPORT FOR OUR APPROACH AND TO OFFER TO
BACK US UP IN FRANCOPHONE AFRICA. VANCE

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 STATE 063447

ORIGIN ARA-14

INFO OCT-01 ISO-00 /015 R

66011

DRAFTED BY: ARA/CCA:ADBOWEN

APPROVED BY: ARA/CCA:ADBROWN

-----121848 152000Z /43

R 151620Z MAR 78

FM SECSTATE WASHDC

TO USINT HAVANA

C O N F I D E N T I A L STATE 063447

FOLLOWING REPEAT STATE 063447, SENT LIBREVILLE PARIS USUN
LAGOS INFO ADDIS ABABA BONN LONDON MOGADISCIO OTTAWA 12 MARCH:

QUOTE C O N F I D E N T I A L STATE 063447

E.O. 11652: GDS

TAGS: PORG, UN, ET, SO

SUBJECT: SC ACTION ON THE HORN

1. THE SECRETARY AND ANDY YOUNG HAVE BEEN IN REPEATED CONTACT WITH GARBA IN NEW YORK CONCERNING POSSIBILITY OF CONVENING SC IN EMERGENCY SESSION TO CALL FOR A CEASE-FIRE ON THE HORN AND THE POSITIONING OF OBSERVER GROUPS IN THE BORDER AREA. GARBA'S INITIAL REACTION WAS THAT IT WOULD BE BETTER TO AWAIT THE MEETING OF THE OAU MEDIATION COUNCIL IN LAGOS MARCH 16. HE AGREED WITH THE SECRETARY, HOWEVER, THAT IF IT APPEARED THAT REPRISALS WERE BEING CARRIED OUT IN THE OGADEN THAT HE WOULD SUPPORT A CALL FOR A COUNCIL MEETING.

2. SUBSEQUENTLYSREPORTS FROM ADDIS ON THE ETHIOPIAN
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 063447

ANNOUNCEMENT THAT THEY WOULD NOT PERMIT A CEASEFIRE HAVE HEIGHTENED OUR CONCERN THAT A BLOODBATH MAY BE IN STORE. SECRETARY GENERAL WALDHEIM HAS CALLED THE SECRETARY AND EXPRESSED HIS DEEP CONCERN AND BELIEF THAT THE SECURITYSCOUNCIL MUST ACT.

3. GARBA FEELS THAT HE MUST RETURN TO LAGOS AND DISCUSS SITUATION WITH OBASANJO BEFORE GIVING A GREEN LIGHT TO

THE SECURITY COUNCIL. HOWEVER, HE HAS TOLD US HIS REAL CONCERN IS THAT BONGO WOULD OPPOSE A COUNCIL MEETING SINCE THIS WOULD UNDERCUT THE OAU.

4. YOU SHOULD CONTACT BONGO URGENTLY AND SEEK HIS SUPPORT FOR COUNCIL ACTION. YOU SHOULD POINT OUT THAT WE HOPE A COUNCIL RESOLUTION WOULD REINFORCE AND COMPLIMENT OAU EFFORTS. WE BELIEVE UN IS APPROPRIATE FORUM BECAUSE IT HAS THE MACHINERY FOR IMPLEMENTING A CEASEFIRE AND ORGANIZING OBSERVER GROUPS. YOU SYOULD NOTE THAT IN STRESSING IMPORTANCE OF SECURITY COUNCIL ACTIONS TO SECRETARY VANCE, SECRETARY GENERAL WALDHEIM NOTED UN READINESS TO PROVIDE CRITICALLY NEEDED HUMANITARIAN ASSISTANCE TO WAR-RAVAGED PEOPLE IN OGADEN. IF BONGO AGREES, PLEASE ASK HIM TO CONVEY

HIS VIEWS TO OBASANJO.

5. YOU SHOULD CONVEY TO BONGO THAT WE BELIEVE
FOLLOWING ELEMENTS COULD BE INCLUDED IN A SECURITY
COUNCIL RESOLUTION:

-----1. A CALL FOR IMMEDIATE CEASEFIRE AND THE WITH-
DRAWAL OF ALL SOMALI MILITARY FORCES FROM THE OGADEN.

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 063447

-----2. AN INJUNCTION THAT EACH PARTY INVOLVED
RESPECT THE TERRITORIAL INTEGRITY AND POLITICAL
INDEPENDENCE OF ITS NEIGHBORS.

-----3. A REQUEST TO THE SECRETARY GENERAL THAT HE
TAKE MEASURES FOR IMMEDIATE DISPATCH OF UNITED NATIONS
OBSERVERS TO SUPERVISE THE OBSERVANCE OF THE CEASEFIRE
BETWEEN THE FORCES OF SOMALI AND ETHIOPIA, (USING
FOR THIS PURPOSE PERSONNEL OF THE UN NOW IN CYPRUS
AND THE MIDDLE EAST.)

-----4. A REQUEST TO THE SECRETARY GENERAL THAT HE
URGENTLY DISPATCH A SPECIAL REPRESENTATIVE TO THE AREA
FOR THE PURPOSE OF CONSULTING WITH AUTHORITIES IN THE
AREA AND WITH REPRESENTATIVES OF THE OAU IN ORDER
TO RECOMMEND TO THE COUNCIL WHAT MEASURES SHOULD BE
TAKEN IN CONJUNCTION WITH THE OAU IN ORDER TO PROMOTE
PEACE BETWEEN SOMALIA AND ETHIOPIA.

-----5. CALL ON ALL PARTIES INVOLVED TO DO NOTHING
WHICH WOULD EXACERBATE THE SITUATION OR LEAD TO A
RENEWAL OF THE CONFLICT.

6. ASK THAT IMMEDIATE ACTION BE TAKEN TO ADDRESS
THE HUMANITARIAN NEEDS OF THE PEOPLE OF OGADEN AND
REQUEST THE ICRC AND UNHCR TO SURVEY THEIR NEEDS.

6. POINT OUT TO BONGO THAT SINCE THIS IS AN AFRICAN
PROBLEM WE BELIEVE THE AFRICAN MEMBERS OF THE COUNCIL
SHOULD CALL FOR A MEETING THEMSELVES AND TAKE THE LEAD
IN PUTTING THROUGH A RESOLUTION. HOWEVER, IF THEY ARE
UNABLE TO DO THIS, WE WOULD ASK THAT THEY NOT OPPOSE A
CALL FOR COUNCIL ACTION BY OTHERS AND VOTE FOR INSCRIPTION.

7. FOR PARIS: PLEASE CONTACT THE QUAI AND ASK THEM TO
PARALLEL OUR DEMARCHE TO BONGO. QUAI AFRICAN DIRECTOR
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 STATE 063447

GEORGY TELEPHONED AMBASSADOR DE LABOULAYE LAST NIGHT
TO EXPRESS SUPPORT FOR OUR APPROACH AND TO OFFER TO
BACK US UP IN FRANCOPHONE AFRICA. VANCE UNQUOTE. VANCE

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: MEETINGS, INTERNATIONAL ORGANIZATIONS, TRUCE OBSERVERS
Control Number: n/a
Copy: SINGLE
Draft Date: 12 mar 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978STATE063447
Document Source: CORE
Document Unique ID: 00
Drafter: RLBARRY:EK
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780110-0234
Format: TEL
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780378/aaaacnum.tel
Line Count: 284
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 795f74c8-c288-dd11-92da-001cc4696bcc
Office: ORIGIN IO
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 6
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 18 apr 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3358298
Secure: OPEN
Status: NATIVE
Subject: SC ACTION ON THE HORN
TAGS: PORG, ET, SO, UNSC
To: LIBREVILLE PARIS MULTIPLE
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/795f74c8-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014